



Wednesday, 07 December 2011

HEALTH SCRUTINY BOARD

A meeting of **Health Scrutiny Board** will be held on

Thursday, 15 December 2011

commencing at **9.30 am**

The meeting will be held in the Meadfoot Room, Town Hall, Castle Circus,
Torquay, TQ1 3DR

Members of the Committee

Councillor Barnby (Chairman)

Councillor Bent
Councillor Davies (Vice-Chair)
Councillor Doggett
Councillor James

Councillor McPhail
Councillor Parrott
Councillor Thomas (J)

Our vision is for a cleaner, safer, prosperous Bay

For information relating to this meeting or to request a copy in another format or language please contact:

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01803 207035

Email: scrutiny@torbay.gov.uk

HEALTH SCRUTINY BOARD AGENDA

1. **Apologies**

To receive apologies for absence, including notifications of any changes to the committee membership.

2. **Minutes**

To confirm as a correct record the Minutes of the meeting of the Health Scrutiny Board held on 22 September 2011.

(Pages 1 - 4)

3. **Declarations of interests**

(a) To receive declarations of personal interests in respect of items on this agenda.

For reference: Having declared their personal interest members and officers may remain in the meeting and speak (and, in the case of Members, vote on the matter in question). If the Member's interest only arises because they have been appointed to an outside body by the Council (or if the interest is as a member of another public body) then the interest need only be declared if the Member wishes to speak and/or vote on the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

(b) To receive declarations of personal prejudicial interests in respect of items on this agenda.

For reference: A Member with a personal interest also has a prejudicial interest in that matter if a member of the public (with knowledge of the relevant facts) would reasonably regard the interest as so significant that it is likely to influence their judgement of the public interest. Where a Member has a personal prejudicial interest he/she must leave the meeting during consideration of the item. However, the Member may remain in the meeting to make representations, answer questions or give evidence if the public have a right to do so, but having done so the Member must then immediately leave the meeting, may not vote and must not improperly seek to influence the outcome of the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

(Please Note: If Members and Officers wish to seek advice on any potential interests they may have, they should contact Democratic Services or Legal Services prior to the meeting.)

4. **Urgent items**

To consider any other items that the Chairman decides are urgent.

5. **Occombe House update**

To consider an update report on the above matter.

(Pages 5 - 8)

- 5(a) **Appendix 1 - Occombe House** (Pages 9 - 26)
6. **Commissioning Short Breaks for Children and Young People with Physical and Learning Disabilities – update** (To Follow)
To consider an update report on the above matter.

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Minutes of the Health Scrutiny Board

Thursday, 22 September 2011

-: Present :-

Councillor Barnby (Chairman)

Councillors Bent, Davies, Doggett, James, McPhail, Morey and Thomas (J)

(Also in attendance: Councillors Scouler and Parrott)

290 Minutes

The Minutes of the meeting of the Health Scrutiny Board held on 7 July 2011 were confirmed as a correct record and signed by the Chair.

291 Establishment of Regional Networks of Trauma Care

The Board considered a report providing information about plans to establish Regional Networks of Trauma Care, with specific reference to the proposed model of trauma networks within NHS South West. The report also advised the Board of the process for designating Major Trauma Centres. Representatives from NHS Devon, South Devon Healthcare NHS Foundation Trust, and South Western Ambulance Service NHS Foundation Trust attended to respond to questions.

The Board was advised that forty-four per cent of trauma cases in the South West occurred more than forty-five minutes travel from the Major Trauma Centres at Plymouth and Bristol. The Board was informed that Torbay Hospital wished to become a Trauma Unit and that the process of Trauma Unit designation would need to be complete before April 2012 when the networks became operational. The Board was advised that it was estimated 30-40 lives could be saved annually in the region through the establishment of Trauma Networks and the resulting improvements in the coordination of care. Members were informed of confirm and challenge events to test the plans of prospective Trauma Units.

In response to questions concerning the public perception of standards of care at Derriford, the Board was advised that all hospitals providing trauma services would have performance measured against national standards as part of the designation process.

Members questioned the rationale for the threshold of forty-five minute travel time to a Major Trauma Centre, especially in respect of the rurality of the region. In reply, the Board was advised that the specific time was based on expert opinion rather than clinical evidence. The Board was advised that particular localities might have a higher threshold under which patients would be taken to a Major Trauma Centre in the first instance.

In reply to questions, the Board was advised that staff training would be specified in the designation documents.

Members questioned the possible affects of the proposals on the ambulance service. A representative of South Western Ambulance Service NHS Foundation Trust advised that providing definitive care for the patient was the priority, transfers from Trauma Units to Major Trauma Centres could tie up vehicles, and only very small numbers of patients were involved.

Members questioned the extent of the involvement and consultation with the public concerning the proposals. In reply, the Board was advised that two stakeholder events had been planned and that each Primary Care Trust cluster would have an engagement contact to work with NHS South West, provide a local point of contact and co-ordination.

Resolved: (i) that the improved quality and safety of service anticipated for patients be noted; and

(ii) that the involvement of clinicians and service managers in the development of proposals thus far and the intention to involve patients and the public in the plans for service improvement be noted.

292 Brixham Hospital Site development scheme - progress report

The Board considered a report providing an update on the latest developments concerning the proposed enhancements of the Brixham Hospital site. The Board was advised that the proposed scheme was at the stage of establishing the overall site and the financial viability. The Board was informed that a planning application would be submitted in due course.

In response to questions, the members were advised that the question of the possible relocation of a GP Surgery to the site was to be finalised. The Board was advised that a community pharmacy would be included on the site.

In reply to questions, the Board was informed that the development should be complete by the beginning of 2014 subject to the approval of the Business case and the avoidance of delays with procurement and Local Planning Authority processes.

293 Update on Occombe House

The Board considered an update report on the activities undertaken in relation to Occombe House services since July 2011. The Chief Executive Officer, Torbay Care Trust, informed that Board that the process of conducting Best Interest Decisions for the residents of Occombe House was underway and all were expected to be completed by early October. The Board was advised that the Best Interest meetings would consider the question of the optimal and preferred living arrangements of residents of Occombe House and whether this included combined

arrangements. The Board was advised of the progress of an Any Willing Provider process. Members were informed by the Chief Executive Officer, Torbay Care Trust, that families of the residents had some reservations concerning the process.

Members asked when the quality assurance report of Vocal Advocacy would be complete and were advised that this information would be ascertained and provided to Board members.

In reply to questions, the Board was advised that the report on the Occombe House site prepared by Torbay Development Agency cost approximately £2,000.

At this juncture the Board heard representations from relatives of the Occombe House residents. The Board was advised of a recent meeting of Marldon Parish Council and heard questions about the decision-making process that had led to the proposals for the Occombe House service. The Board was provided with a draft agenda for a Best Interest meeting and advised that such meetings were scheduled to last over five hours. In response to requests and suggestions, the Chief Executive Officer, Torbay Care Trust, indicated that the questions to be considered as part of the Best Interest meetings could be added to by relatives if they wished.

Members questioned the possible duress of the Best Interest process for relatives of Occombe House residents. The Chief Executive Officer, Torbay Care Trust, agreed with suggestions from Board members that the process being enacted under the Mental Capacity Act should have occurred sooner.

(Note: prior to consideration of the item in Minute 293, Councillor Bent declared a personal interest in the matter as the former Cabinet Member who had requested the compilation of the Torbay Development Agency report on the Occombe House site.)

294 2011/12 Adult Social Care Savings

The Board considered a report outlining the financial challenge for adult social care services. The report summarised the schemes proposed to achieve adult social care savings and grouped them into five themes: reduction in care home placements; reduced expenditure on domiciliary and day care services; back office efficiencies, stricter contract management and employed front-line staff and in-house units; policy adherence; and reduced expenditure on clients with a learning disability. The Board was advised that the 2011/12 budget settlement between the Care Trust and Torbay Council had not reflected inflation or demographic growth. The Board was informed that upcoming discussions between the Council and the Care Trust would include increasing the rate of redundancies at the Care Trust.

A representative from Speaking Out in Torbay (SPOT) addressed the meeting. He indicated that cuts to adult social care affected the most vulnerable and that they would need time and transitions to handle such change. The Board was advised of the safeguarding risks accompanying service reductions and the impact of changes

outlined. The Board was informed of a need to ensure tangible alternatives were available if services were changed.

In reply to questions, the Board was informed that users had not yet been consulted on the options for service reductions and that this would be included within the Council's budget setting consultation.

In response to questioning, the Board was advised that discretionary charges in Torbay were broadly in line with neighbouring local authorities and close to full cost recovery.

In response to questions concerning the local authority's obligation to meet assessed need and the scope for reductions, the Board was advised that needs would be re-assessed.

Resolved: that the Mayor be requested to ensure next year's Budget had a realistic view toward discretionary spend on outside organisations.

(Note: prior to consideration of the item in Minute 294, Councillor James declared a personal interest in the matter due to his employment in a residential home in Torbay.)



Update on Occombe House

Wards Affected: Preston

To: On: 15th December 2011

Contact Officer Helen Toker-Lester
☎ Telephone: 01803 210500/210421
✉ E.mail: h.tokerlester@nhs.net

1. Key points and Summary

1.1 This is a summary of activities undertaken in relation to Occombe House since our last briefing to the overview and scrutiny committee on 2nd September 2011.

The key areas covered in this report are,

- Meetings and involvement with families.
- Involvement of Vocal advocacy.
- Best interest decisions.
- Update regarding providers
- Summary of next steps.

2. Introduction

2.1 Background.

Occombe is owned by Torbay Council on a site that also houses Fairwinds Special Resource centre. This site sits within the South Hams boundary. The house is the home of seven people who have a learning disability.

Work is underway at the moment to explore alternative provision for the long term residents of Occombe.

This report provides an update to OSC of the activities undertaken since the last meeting.

A large folder of information was given to the then chair, and new members are encouraged to look at this information in relation to policy background and previous papers that were instrumental in the decision making process. Family members at Occombe have also submitted information to the Overview and Scrutiny committee previously.

3. Meetings and involvement with families.

The last meeting with families regarding Occombe House took place on 1st November 2011 at The Innovations Centre Torquay. Draft minutes of that meeting are attached.

The meeting was an opportunity to discuss the current position following the best interest meetings. Since the last meeting six out of the seven best interest meetings had taken place.

The majority were in favour of people moving into tailored and redesigned services as supported living on the Occombe site. This means that in due course the Council will need to make a decision about the Occombe site which will also need to consider the future of Fairwinds special resource centre.

There are some constraints in relation to the site in that South Hams would not agree to any major change to the current footprint, therefore potential housing provider would find the whole site a much more attractive venture. The footprint of the buildings on site may potentially be used to maximise and provide the bespoke accommodation in order to comply with supported living requirements and to offer proper tenancies to the six residents. This could offer a smooth transition for the residents, moving only when their bespoke accommodation is ready.

If this is not possible people are looking to move into supported living as a second option in the current locality.

4. The involvement of Vocal advocacy.

Vocal were instructed to review the work of the Care Trust in developing its person centred plans and ensure that the correct processes have been undertaken in relation to developing the information.

They have been involved at Occombe following the agreement of family members and have reviewed the person centred plans and associated information.

Vocal have written individual reports which have recently been sent to families. A response will be sent to the Council picking up any recommendations across all reports within a combined action plan.

5. Update regarding providers

The third stage of our any willing provider process is now complete and additional providers are now on our list.

The families have made a shortlist of the providers they are interested in and some questions have been devised to ask at face to face meetings which are being arranged.

So far families have told us that they are keen to work with a social enterprise, and that they have already had a very positive meeting with one potential provider who has the Trust's approval.

The current position is to identify a single support provider to project manage the change from residential care to supported living. As specified in the best interest meetings this is to seek to fulfil the first option.

A housing provider is an important component of the plan to see the supported living project succeed. They will have to identify the current opportunities and constraints related to the Occombe site to see if they can commence the project there.

6. Care management

The general manager of Learning disability services has met with families on the 29th November to provide information about the care management role within this process and how support services are individualised in a supported living environment.

7. Summary of Next Steps.

1. Council decision regarding the future of the Occombe site.
2. Identification of a single service provider for support.
3. Identification of a single housing provider.
4. Service design for individuals.

Name of Head of Business Unit - Helen Toker-Lester.

Title of Head of Business Unit - Head of Commissioning.

Appendices*

Appendix 1 Minutes of the meeting with Occombe family members from 1st November 2011- (Please note these are DRAFT at the moment and should not be available to the public to respect confidentiality.)

Documents available in members' rooms*

A folder of information is available in the member's room.

Background Papers:

See above*

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By virtue of paragraph(s) 1 of Part 1 of Schedule 12A of the Local Government Act 1972.

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